STATEMENT OF

FRANK C. CARLUCCI

DEPUTY DIRECTOR OF CENTRAL INTELLIGENCE

ON S. 2216

BEFORE THE

COMMITTEE ON THE JUDICIARY

UNITED STATES SENATE

5 SEPTEMBER 1980

MR. CHAIRMAN:

I WANT TO THANK YOU AND THE OTHER DISTINGUISHED MEMBERS OF THIS COMMITTEE FOR THE OPPORTUNITY TO DISCUSS LEGISLATION WHICH I CONSIDER TO BE URGENTLY NEEDED AND VITAL TO THE FUTURE SUCCESS OF OUR COUNTRY'S FOREIGN INTELLIGENCE COLLECTION EFFORTS.

Your 22 August Letter inviting me to appear today Expresses support for our need to protect our personnel. I sincerely appreciate that. Your Letter also--understandably--raises the question whether the constitutional issues posed by the proposed legislative solutions--S. 2216 and H.R. 5615--have been fully considered.

I'D LIKE TO ADDRESS BOTH ISSUES,

No one appears to be raising any question as to the NEED, advisability and constitutional justification for the Provisions in these two bills that impose penalties on those persons, such as Agency employees and former employees, who have had authorized access to classified information for unauthorized disclosures of information revealing the identities of undercover officers and agents. The controversial aspect is the other portion of the two bills, under which, in extremely limited and carefully defined circumstances, criminal liability can attach to a person who has made such disclosures without the need for the Government to prove that the disclosure was derived from classified information. I will direct my testimony today to this latter provision.

FIRST, ON THE NEED FOR THIS LEGISLATION: THIS SUBJECT HAS BEEN ADDRESSED REPEATEDLY IN HEARINGS HELD BY THE INTELLIGENCE COMMITTEES OF BOTH HOUSES. THE STRONG SUPPORT SHOWN BY THE MEMBERS OF THOSE COMMITTEES FOR IDENTITIES LEGISLATION THAT GOES BEYOND DISCLOSURE MADE BY EMPLOYEES AND FORMER EMPLOYEES ATTESTS FULLY TO THE FACT THAT THE NEED HAS BEEN UNDERSTOOD BY THOSE IN THE BEST POSITION TO ASSESS IT. LET ME, NONETHELESS, BRIEFLY DESCRIBE THE SITUATION THAT THESE BILLS ARE INTENDED TO CONFRONT.

There exists today a small and apparently interrelated coterie of Americans who have openly devoted themselves to the destruction of certain of the Nation's authorized institutions of government, namely, the foreign intelligence agencies. This group includes a small number of renegade former CIA employees, such as Philip Agee, and a larger group of Americans who have capitalized on disclosures of classified information made in the past by such renegade former employees.

This group has engaged in a course of action openly and avowedly undertaken in order to destroy the Nation's intelligence-gathering capability through the medium of exposing as many undercover intelligence officers and assets as possible. The perpetrators of these disclosures understand correctly that secrecy is the life blood of an intelligence organization and that disclosures of undercover identities can disrupt, discredit and—they hope—even ultimately destroy

AN AGENCY SUCH AS THE CIA. THE TWO PRINCIPAL ORGANS OF SUCH EXPOSURE HAVE BEEN A SERIES OF BOOKS WRITTEN AND EDITED BY THESE INDIVIDUALS AND A PUBLICATION, COVERT ACTION INFORMATION BULLETIN, PUBLISHED HERE IN WASHINGTON, D.C. THESE HAVE DISCLOSED CUMULATIVELY APPROXIMATELY 1,500-1,600 NAMES, MANY CORRECT AND MANY INCORRECT. IN ADDITION, PERSONS SUCH AS AGEE AND LOUIS WOLF, ONE OF THE EDITORS OF COVERT ACTION Information Bulletin, have traveled to various foreign COUNTRIES TO CARRY ON A CAMPAIGN DEDICATED TO STIRRING UP LOCAL ANTAGONISM TO U.S. OFFICIALS THROUGH WHAT APPEARS TO ME TO BE ONLY THINLY VEILED INCITEMENTS TO VIOLENCE, THE TRAGIC RESULTS OF THIS ACTIVITY ARE WELL KNOWN. FIVE YEARS AGO RICHARD WELCH WAS MURDERED IN ATHENS, GREECE. Mr. WELCH WAS FIRST ALLEGED TO BE CIA CHIEF OF STATION, LIMA, PERU, IN THE 1974-75 WINTER EDITION OF COUNTERSPY. ON 25 NOVEMBER 1975 THE ATHENS DAILY NEWS PRINTED A LETTER TO THE EDITOR IN WHICH A NUMBER OF U.S. GOVERNMENT EMPLOYEES--INCLUDING MR. Welch--were alleged to be CIA officers. Included in that ARTICLE WERE MR. WELCH'S ATHENS HOME ADDRESS AND TELEPHONE NUMBER. LESS THAN A MONTH AFTER THE ARTICLE APPEARED IN THE ATHENS DAILY NEWS, Mr. WELCH WAS BRUTALLY GUNNED DOWN IN FRONT OF HIS HOME. A FEW WEEKS AGO ONLY LUCK INTERVENED TO PREVENT THE DEATH OF THE YOUNG DAUGHTER OF A U.S. CITIZEN EMPLOYED BY THE U.S. EMBASSY IN JAMAICA WHOSE HOUSE WAS SHOT UP ONLY DAYS AFTER MR. WOLF APPEARED IN JAMAICA AND AT A HIGHLY PUBLICIZED NEWS CONFERENCE GAVE THE NAMES, ADDRESSES,

TELEPHONE NUMBERS, AND LICENSE PLATE NUMBERS AND DESCRIPTIONS OF THE CARS OF U.S. GOVERNMENT EMPLOYEES WHOM HE ALLEGED TO BE CIA OFFICERS.

I THINK IT UNNECESSARY TO GO INTO DETAIL ABOUT THE ADVERSE EFFECTS THIS BEHAVIOR IS HAVING ON THE WORK OF THE NATION'S INTELLIGENCE AGENCIES, SIMPLY PUT, OUR OFFICERS WILLINGLY HAVE ACCEPTED THE RISKS NECESSARILY INHERENT IN THEIR TAXING AND DANGEROUS OCCUPATION. THEY HAVE NOT ACCEPTED THE RISK OF BEING STABBED IN THE BACK BY THEIR FELLOW COUNTRYMEN AND OF BEING LEFT UNPROTECTED BY THEIR NATION'S GOVERNMENT. THE FAILURE OF THE CONGRESS TO ACT SO FAR HAS HAD A DEMORALIZING EFFECT. REFUSAL TO ENACT EFFECTIVE LEGISLATION IN THE FACE OF MOST RECENT DEVELOPMENTS WOULD BE INCOMPREHENSIBLE TO THEM, I STRESS THE WORD "EFFECTIVE." EVERYONE WHO HAS ANY FAMILIARITY WITH THIS PROBLEM KNOWS FULL WELL THAT A CRIMINAL STATUTE LIMITED ONLY TO DISCLOSURES MADE BY EMPLOYEES AND FORMER EMPLOYEES WOULD NOT PROVIDE THE KIND OF RELIEF WE NEED. ENACTMENT OF SUCH A STATUTE WOULD BE LITTLE MORE THAN A MIS-REPRESENTATION TO THE PUBLIC AND A CRUEL DISAPPOINTMENT TO OUR PERSONNEL.

A SECOND IMPACT THAT SHOULD BE OBVIOUS IS ON OUR RELATIONS WITH COOPERATING FOREIGN GOVERNMENTS AND SOURCES OF INTELLIGENCE. THE BOTTOM LINE IS THAT THE FAILURE OF THE U.S. TO TAKE ANY EFFECTIVE ACTION WITH RESPECT TO THESE HOSTILE ACTIVITIES OF OUR OWN CITIZENS DISCREDITS US IN THE EYES OF THE WORLD AND SERIOUSLY IMPAIRS OUR ABILITY TO CONVINCE INDISPENSABLE SOURCES OF INTELLIGENCE AND ASSISTANCE THAT WE CAN PROTECT THEM.

LET ME TURN NOW TO THE ISSUES THAT HAVE BEEN RAISED REGARDING THE POLICY ADVISABILITY AND CONSTITUTIONAL STATUS OF THE CONTROVERSIAL PORTIONS OF THESE BILLS. I WOULD LIKE TO MAKE AN INTRODUCTORY COMMENT IN THIS REGARD. I HAVE SEEN NUMBERLESS DISCUSSIONS OF THE CONSTITUTIONAL RIGHTS OF MESSRS. AGEE AND WOLF AND COMPANY, BUT ALMOST NOTHING AS TO THE CONSTITUTIONAL IMPLICATIONS OF WHAT THEY ARE TRYING TO DO. THEIR PURPOSE IS NO LESS THAN, BY DIRECT ACTION, TO DESTROY INSTITUTIONS OF GOVERNMENT THAT OUR CONSTITUTIONAL AUTHORITIES, THE PRESIDENT AND THE CONGRESS, HAVE AUTHORIZED TO EXIST AND OPERATE. THEY ARE TAKING THE LAW INTO THEIR OWN HANDS. NOTHING COULD BE MORE SUBVERSIVE OF OUR CONSTITUTIONAL SYSTEM OF GOVERNMENT THAN TO PERMIT A DISGRUNTLED MINORITY OF CITIZENS FREELY TO THWART THE WILL OF THE MAJORITY. I RECOGNIZE THE GREAT IMPORTANCE OF THE FIRST AMENDMENT, BUT I HAVE NEVER UNDERSTOOD THAT THE FIRST AMENDMENT IS THE ENTIRE CONSTITUTION OF THE UNITED STATES AND I SUGGEST TO THIS COMMITTEE--AS I UNDERSTAND THE SUPREME COURT'S INTERPRETATION OF THE FIRST AMENDMENT ACTUALLY TO BE--THAT FIRST AMENDMENT CONSIDERATIONS MUST BE BALANCED AGAINST OTHER COMPELLING CONSTITUTIONAL REQUIREMENTS, INCLUDING THE INHERENT CONSTITUTIONAL RIGHT OF THE PEOPLE OF THIS COUNTRY TO HAVE AN EFFECTIVE DEFENSE AGAINST EXTERNAL AGGRESSION, A DEFENSE THAT NECESSITATES A WORKING INTELLIGENCE SYSTEM.

Now I would like to address a key factual element in this situation that seems to be widely misunderstood. There is no unclassified document that identifies undercover

EMPLOYEES OR AGENTS OF THE CIA. Neither the House nor the Senate version of this legislation would purport to criminalize the Mere disclosure of an identity that had been acknowledged by the U.S. Government in any such document. It is claimed by some opponents of these bills that the activity on which they would impact consists merely of picking information out of certain unclassified publications in which the U.S. Government through carelessness has allowed the names of CIA officers to be revealed as such. This is simply nonsense.

You should be aware of two important facts in this REGARD:

(1) IT IS CERTAINLY TRUE THAT CERTAIN STATE DEPARTMENT PUBLICATIONS, SUCH AS THE BIOGRAPHIC REGISTER (WHICH USED TO BE PUBLICLY AVAILABLE, BUT NO LONGER IS), CONTAINED INFORMATION THAT IN SOME CASES GAVE CLUES TO THE IDENTITY OF UNDERCOVER CIA officers, NOT TO THE GENERAL PUBLIC BUT ONLY TO THOSE PERSONS WHO BY VIRTUE OF ACCESS TO CLASSIFIED INFORMATION KNEW HOW CIA COVER ARRANGEMENTS WORKED. SEVERAL OF THESE PEOPLE--FAITHLESS GOVERNMENT EMPLOYEES--VIOLATED APPLICABLE LAW, REGULATION AND SECRECY AGREEMENTS AND DISCLOSED PUBLICLY ENOUGH INFORMATION ABOUT CIA COVER ARRANGEMENTS TO ENABLE OTHERS TO MAKE SOME USE OF THE BIOGRAPHIC PEGISTER AND SIMILAR DOCUMENTS. THESE DELIBERATE BREACHES OF SECRECY CAN IN NO WAY BE EQUATED TO CARELESSNESS ON THE PART OF THE U.S. GOVERNMENT. IN ANY EVENT, EVEN THE BIOGRAPHIC BEGISTER DOES NOT PROVIDE A DIRECT AND ACCURATE INDICATOR TO CIA COVER ARRANGEMENTS; IT SIMPLY PROVIDES CLUES WHICH IN SOME CASES ARE ACCURATE AND IN OTHERS ARE MISLEADING.

2. An even more key point is that the authors of the DIRTY WORK BOOKS AND THE COVERT ACTION INFORMATION BULLETIN DO NOT THEMSELVES PURPORT TO RELY SOLELY ON SUCH DOCUMENTS. I AM ATTACHING TO MY TESTIMONY AND HAVE DISTRIBUTED FOR YOUR USE COPIES OF A PORTION OF THE "WHO'S WHO" SECTION OF THE MOST RECENT OF THESE BOOKS, DIRTY WORK II: CIA IN AFRICA. THE ENTIRE SECTION IS 193 PAGES LONG AND LISTS HUNDREDS OF NAMES OF ALLEGED CIA OFFICERS. THE AUTHORS INDICATE THEIR SOURCES FOR EACH ENTRY. I ASK YOU TO EXAMINE A REPRESENTATIVE SAMPLE OF THESE. YOU WILL FIND AGAIN AND AGAIN REFERENCES TO NUMEROUS DOCUMENTARY SOURCES AND TO SUCH THINGS AS "DEPARTMENT OF STATE SOURCES," "CASABLANCA CONSULATE GENERAL SOURCES," "Rome Embassy sources," and the like. In short, if we take THESE PEOPLE AT THEIR OWN WORD, THEY ARE ENGAGED IN AN ELABORATE AND SOPHISTICATED OPERATION INVOLVING THE COLLATING OF INFORMATION FROM MULTIPLE DOCUMENTARY SOURCES AND THE PENETRATION OF U.S. OFFICIAL ESTABLISHMENTS. THERE IS NO REASON WHY, IN ADDITION TO CULTIVATING SOURCES IN THE STATE DEPARTMENT, EMBASSIES AND CONSULATES, THEY CANNOT ENGAGE IN PHYSICAL SURVEILLANCE, ELECTRONIC SURVEILLANCE ABROAD OR ANY OTHER FORM OF INVESTIGATIVE TECHNIQUE. UNLIKE THE INTELLIGENCE AGENCIES, THEY HAVE NO LEGAL CONSTRAINTS ON THE USE OF PHYSICAL SURVEILLANCE AND NO CONSTRAINTS ON ANY INVESTIGATION THEY MAY CONDUCT OF U.S. PERSONS ABROAD. BASICALLY WHAT IS DESCRIBED IN DIRTY WORK II IS VERY LITTLE DIFFERENT FROM THE

KIND OF COUNTERINTELLIGENCE OPERATIONS THAT ONE MIGHT EXPECT A HOSTILE INTELLIGENCE SERVICE TO MOUNT AGAINST US.

I WILL DEFER TO THE JUSTICE DEPARTMENT REPRESENTATIVE

AND THE OTHER WITNESSES TO DISCUSS WITH YOU THE CONSTITUTIONAL

IMPLICATIONS OF THESE FACTS. IT IS MY UNDERSTANDING, HOWEVER,

THAT FROM A CONSTITUTIONAL POINT OF VIEW IT IS OF CONSIDERABLE

SIGNIFICANCE THAT THE ACTIVITIES THAT THESE BILLS ATTEMPT TO

DEAL WITH ARE A SYSTEMATIC, PURPOSEFUL JOB OF UNCOVERING

IDENTITIES AND ARE CONDUCTED WITH A CLEAR UNDERSTANDING, EVIDENCED

BY AN EXPRESS INTENT, THAT THEIR EFFECT WILL BE TO IMPAIR OR

IMPEDE LEGITIMATE U.S. INTELLIGENCE ACTIVITIES.

Some critics of this legislation have suggested that it WOULD OPEN UP TO PROSECUTION ANY PERSON WHO CAME ACROSS A CLASSIFIED INTELLIGENCE IDENTITY, INCLUDING A JOURNALIST WHO EXPOSED SUCH AN IDENTITY IN THE COURSE OF A LEGITIMATE STORY ON CIA ACTIVITIES OR ALLEGED CIA WRONGDOINGS. THIS SIMPLY IS NOT THE CASE, AS ANY CAREFUL READING OF EITHER THE SENATE OR THE HOUSE VERSION WOULD DEMONSTRATE. THE VERSION BEFORE YOU IN THE SENATE REQUIRES THAT THE ACTOR BE ENGAGED IN A PATTERN OF ACTIVITIES INTENDED TO IDENTIFY AND EXPOSE COVERT AGENTS AND WITH REASON TO BELIEVE THAT SUCH ACTIVITIES WOULD IMPAIR OR IMPEDE INTELLIGENCE ACTIVITIES OF THE UNITED STATES. IN SHORT, THE BILL DESCRIBES A VERY NARROW CATEGORY OF PERSONS ENGAGED IN A CRUSADE WHOSE COMMONLY RECOGNIZABLE EFFECT IS TO DESTROY INTELLIGENCE ACTIVITIES IN GENERAL AND WHO FURTHER THAT PURPOSE BY DOING MUCH MORE THAN MERELY RESTATING THAT WHICH IS IN THE PUBLIC DOMAIN. THEY ARE

PERSONS WHO IN EFFECT ENGAGE IN ESPIONAGE AGAINST THEIR
NATION'S INTELLIGENCE AGENCIES AND, WHETHER WITTINGLY OR
NOT, SERVE THE PURPOSES OF OUR NATION'S ENEMIES. I CANNOT
BELIEVE THAT IT IS ANY MORE UNCONSTITUTIONAL TO DEAL WITH
THIS KIND OF HOSTILE ACTION AGAINST THE U.S. THAN TO CRIMINALIZE
OBSCENITY OR TO MAKE IT A CRIME TO SHOUT "FIRE" IN A CROWDED
THEATER. THE JUSTICE DEPARTMENT, WHICH IS CHARGED WITH
PROTECTING AND UPHOLDING THE CONSTITUTION, HAS STUDIED THIS
MATTER CAREFULLY AND HAS CONCLUDED THAT THIS BILL IS CONSTITUTIONALLY
SOUND. NOTED SCHOLARS, INCLUDING YALE LAW PROFESSOR AND
FORMER U.S. SOLICITOR GENERAL ROBERT BORK, HAVE REACHED THE
SAME CONCLUSION.

A SECOND CANARD ABOUT THIS LEGISLATION THAT I WOULD LIKE TO LAY TO REST IS THAT IT IS UNNECESSARY BECAUSE ANYTHING THAT A PRIVATE CITIZEN CAN UNCOVER CAN ALSO BE UNCOVERED BY THE KGB. EVEN IF TRUE, THIS OBSERVATION IS IRRELEVANT. I QUESTION ITS ACCURACY BECAUSE, AS AMERICANS, THE PUBLISHERS OF COVERT ACTION INFORMATION BULLETIN PROBABLY HAVE EASIER ACCESS TO MISGUIDED OR DUPED SOURCES OF INFORMATION WITHIN GOVERNMENT AGENCIES THAN WOULD THE KGB. BUT EVEN IF ACCURATE, THE OBSERVATION FAILS TO TAKE ACCOUNT OF THE FACT THAT THE PURPOSE OF OUR COVER IN MANY PLACES IS NOT TO FOOL THE KGB BUT TO PROTECT OUR OPERATIONS AGAINST A VARIETY OF THINGS.

ONE IS DETECTION BY LOCAL AUTHORITIES. A SECOND, IN PLACES

WHERE OUR OPERATIONS MAY BE KNOWN TO LIMITED SEGMENTS OF THE LOCAL GOVERNMENT, IS TO PROTECT AGAINST POLITICAL OUTCRY WHICH WOULD OCCUR IF THEY WERE PUBLICLY ACKNOWLEDGED OR REVEALED. A THIRD AND INCREASINGLY IMPORTANT CONSIDERATION IS TO PROTECT AGAINST TERRORIST ATTACK SUCH AS THAT WHICH CAUSED THE DEATH OF RICHARD WELCH AND ALMOST THE DEATH OF RICHARD KINSMAN AND OTHER U.S. GOVERNMENT EMPLOYEES IN JAMAICA.

ANOTHER WIDELY MISUNDERSTOOD POINT IS. THAT THERE IS NO WAY TO MAKE ALL COVER ARRANGEMENTS OF GUARANTEED IMPENETRABILITY WITHOUT GIVING UP ALL OPERATIONS AT THE SAME TIME. ANY COVER ARRANGEMENT MUST ENABLE THE UNDERCOVER OFFICER TO HAVE ACCESS TO APPROPRIATE TARGETS. IN ADDITION, IN THE PROCESS OF ATTEMPTING TO OBTAIN INTELLIGENCE AND RECRUIT AGENTS, AN UNDERCOVER OFFICER NECESSARILY AT SOME TIME EXPOSES HIS TRUE IDENTITY TO A CERTAIN NUMBER OF TARGET INDIVIDUALS. HE HOPES THAT HIS ASSESSMENT OF THESE TARGETS HAS BEEN CORRECT AND THAT THERE IS NO SECURITY RISK AS A RESULT, BUT IT IS IMPOSSIBLE TO BE CERTAIN. IN SHORT, WE CANNOT GUARANTEE PERFECT COVER AND AT THE SAME TIME ASSURE OUR EXECUTIVE BRANCH AND CONGRESSIONAL MASTERS THAT WE WILL DO AN EFFECTIVE JOB OF COLLECTING INTELLIGENCE. WHAT WE CAN DO IS TO ACHIEVE THE BEST COVER ARRANGEMENTS THAT ARE COMPATIBLE WITH GETTING THE JOB DONE, AND WE HAVE MADE CONSIDERABLE STRIDES IN IMPROVING COVER ARRANGEMENTS AND IN ATTEMPTING TO REPAIR THE VULNERABILITIES CREATED BY REPREHENSIBLE DISCLOSURES OF CLASSIFIED INFORMATION BY GOVERNMENT EMPLOYEES. WHAT THE

CONGRESS CAN DO IS TO PROTECT US FROM THE MALICIOUS AND DELIBERATE ACTS OF AMERICANS WHO ARE BENT ON OUR DESTRUCTION, ACTS THAT EXACERBATE THE INHERENT DIFFICULTIES PRESENT IN OUR OPERATING CONDITIONS OVERSEAS.

MR. CHAIRMAN, I WILL NOT TAKE ANY MORE OF YOUR TIME WITH MY PREPARED REMARKS, BUT I WILL BE GLAD TO ANSWER ANY QUESTIONS. I HAVE THE AGENCY'S GENERAL COUNSEL, DANIEL SILVER, WITH ME TO ANSWER ANY QUESTIONS THE COMMITTEE MAY HAVE ON THE LEGAL TECHNICALITIES OF THESE BILLS.

Who's Who		301	
ADAMS, DICK COMSTOCK			
13 May 1929	Korea (of American parents)		
1947-48	Whitworth College		
1948-51	University of California		
1951-55	U.S. Army overseas		
1954	University of Virginia		
1955	George Washington University		
1955-56	U.S. Army unspecified research		
1956-58	private experience Christian Children's Fund treasurer, office manager		
1958-61	Department of the Army research analyst		
***6/61	International Cooperation Administration Saigon, Vietnam (E) assistant program economist		R-7
6/64	Seoul, Korea (E) Attache & political officer		R-6
8/64	Second Secretary & political officer		
4/67			R-5
as of 1/70-5/72	no entry in Department of State records		
5/72	Department of State Jakarta, Indonesia (E)		

pointica

political officer

R-4

as of 11/75 Dept. (EA)

as of 6/76 Cotonou, Benin (E)

cover position not known (CIA Chief of Station)

Sources:

BR 1974, 1969, 1964 FSL 8/75, 6/72, 9/69, 7/64 Cotonou Diplomatic List 1976 Department of State Sources

AITKEN, ROBERT D.

14 Sep 1928

New Jersey

- 1946-47

U.S. Army overseas

^{***}This appointment began with the International Cooperation Administration, the predecessor until 11/61 to the Agency for International Development.

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302	Who's Who	
1951	LaSalle College BA	
1951-52	Georgetown University	
1952-57	Department of the Army claims investigation officer	
8/57	Department of State Bangkok, Thailand (E) public safety advisor	R-5
11/59-5/61	Department of the Army operations officer	
5/61	Department of State Benghazi, Libya (Office) Attache & political officer	R-5
9/61	Second Secretary & political officer	
11/63	Dept.	
5/65		R-4
7/66	Dakar, Senegal (E) political officer (CIA Chief of Station)	
10/68	Dept. (AF)	R-3
as of 6/72-7/74	no entry in Department of State records	
8/74	Department of State Dar-es-Salaam, Tanzania (E) First Secretary & economic-commercial officer (CIA Chief of Station)	
as of 12/76	Dept. (AF)	
Wife:	Carol	
Sources:	BR 1971, 1967 FSL 8/75, 11/74, 2/72, 5/69, 5/67, 1/64, 7/61 Dar-es-Salaam Diplomatic & Consular Lists 1/76, 1/75 Dar-es-Salaam Embassy Source Department of State Sources	
ALBERT, FRANCIS L. Jr.		
31 Jan 1925	California	
1943-45	U.S. Army overseas	
1947	Harvard University BA	
1947-48	private experience research organization consultant	

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Who's Who		303
1947-48	boys school instructor	
1947-48	Berlitz School of Languages	
1950	University of North Carolina MA	
1949-51	private experience university instructor	
1952-55	Department of Defense political analyst	
4/55	Department of State Paris, France (E) Attache & political officer	R-4
7156		R-5
7/56	Dept.	
9/59	Dept.	R-4
4/62 9/62	Algiers, Algeria (E) Attache & political officer (CIA Deputy Chief of Station)	
5/63 .	Second Secretary & political officer	
4/65		S-2
5/65	Dept.	
4/67	plans and programs officer	GS-14
5/68	Dar-es-Salaam, Tanzania (E) First Secretary & economic-commercial officer (CIA Chief of Station)	R-3
9/71	Dept. (AF)	
as of 2/73	no entry in Department of State records	
Wife:	Mary Swingle	
Sources:	BR 1972, 1968 FSL 10/72, 10/71, 9/68, 6/65, 10/62, 1/60, 10/55 Dar-es-Salaam Diplomatic & Consular Lists 1/	71, 1/70
ALLOCCA, RICHARD		÷
19 Dec 1944		
4/71	Department of State Kinshasa, Zaire (E) Third Secretary &	
	political officer	R-7
. 5/73		R-6

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304 Who's Who 7/74 New Delhi, India (E) Second Secretary & political officer 2/76 R-5 as of 10/77 Mogadiscio, Somalia (E) cover position not known as of 4/79 consular officer Wife: Marie Bahizi Sources: BR 1974 FSL 8/75, 11/74, 6/71 Mogadiscio Embassy Source New Delhi Embassy Source Kinshasa Diplomatic List 9/73 Department of State Sources ANDERSON, CARL R. 24 Oct 1924 Massachusetts 1942-45 U.S. Army 1950 University of Georgia BA 1952 University of Georgia MA Department of the Army 1952-58

arca analyst 1952-53 Vanderbilt University 1/58 Department of State Calcutta, India (CG) political officer 7/58 Vice-Consul & political officer 6/60 Dept. 1/61-9/62 private experience unspecified research organization associate 10/62 Department of State Khartoum, Sudan (E) Attache & political officer 1/65 Dept. as of 10/65-4/72

no entry in Department of State records Department of State Asmara, Ethiopia (CG) political officer R-5

R-7

R-6

5/72

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Who's Who 305 7/73 Addis Ababa, Ethoipia (E) Second Secretary & political officer as of 10/74 Dept. (ARA-LA) Sources: BR 1974, 1964 FSL 6/74, 10/73, 10/72, 6/72, 6/65, 1/63, 1/61, 7/60, 4/58 Addis Ababa Diplomatic List 1/74 ANDERSON, FRANK RAY 1 Feb 1942 Illinois 1959-62 U.S. Army overseas 1963-64 private experience finance company management trainee 1964-65 assistant training director 1965-66 marine supplies company sales manager 1968 University of Illinois BA 1968-69 Department of Defense research 6/69 Department of State Beirut, Lebanon (E) (FSI Field Language School) detailed for Arabic language training S-6 8/71 Tripoli, Libya (E) consular officer 5/73 Second Secretary, Vice-Consul & economic-commercial officer S-5 5/74 Dept. (AF) 3/75 Sana'a, Yemen Arab Republic (E) Second Secretary & consular officer R-6 2/76 R-5 5/77 Beirut, Lebanon (E) Second Secretary & Consul Language: Arabic Wife: Barbara Sources: BR 1974 FSL 8/75, 10/71, 1/70 Beirut Diplomatic List 4/78

Sana'a Diplomatic List 2/76 Tripoli Diplomatic List 2/73 Department of States Sources

GS-17

ANDERTON, JOHN G.		
6 Sep 1917	California	
1938	Princeton University BA	
1938-1939	University of Grenoble	
1939-40	private experience steamship company clerk	
1940-41	newspaper reporter	•
1941-46	U.S. Army overseas Major	
2/47	Department of State Dept.	S-8
4/47	Peking, China (C) Vice-Consul	
7/50	Dept.	
1950-57	Department of the Army foreign affairs officer	
7/57	Department of State Rabat, Morocco (E) Attache & political officer (CIA Chief of Station)	R-3
8/57	First Secretary & political officer (CIA Chief of Station)	
11/60	Dept.	

8/62 Algiers, Algeria (E) political officer (CIA Chief of Station)

9/62 Attache & political officer (CIA Chief of Station)

12/65 Dept. (AF)

3/67 international economist

as of 9/67-7/71 no entry in Department of State records

8/71-Department of State at least 1/73 Pretoria, South Africa (E) Attache

(CIA Chief of Station)

Sources:

FSL 5/67, 1/67, 10/62, 1/61, 10/57, 10/50, 7/47 Pretoria Diplomatic Lists 1/73, 1/72

Who's Who 307 ASSURAS, DEMETRIOS C. b. not known 5/77 Department of State Dept. R-6 as of 7/77 Casablanca, Morocco (CG) Consular Section as of 7/78 Sources: Casablanca Consulate-General Source Department of State Sources ATKINS, EDWIN FRANKLIN 15 Oct 1929 New York 1951 Harvard University BA 1951-54 Department of Defense political analyst 1/55 Department of State Cairo, Egypt (E) political officer R-6 7/56 R-7 2/59 R-6 10/59 Dept. 12/60 (Foreign Service Institute) Arabic language training 6/61 Baghdad, Iraq (L)

economic officer 8/61 Second Secretary & economic officer 4/62 R-5 12/63 Dept. 1/65 S-3 1/66 S-2 6/68 Khartoum, Sudan (E) political officer rating not known (CIA Chief of Station R-4

Dept. (EUR)

Milan, Italy (CG) consular officer (CIA Chief of Base)

10/69

10/70

308	Who's Who
7/73	Rome, Italy (E) consular officer
2/76	R
6/78	RU
as of 9/78	Paris, France (E) First Secretary (CIA Co-Deputy Chief of Station)
Wife:	Elaine Perry
Sources:	BR 1974, 1970, 1967 FSL 8/75, 4/75, 6/74, 2/71, 9/68, 4/64, 10/61, 4/59, 10/56, 4/5 Paris Diplomatic List 4/79 Rome Diplomatic List 8/73 (updated) Rome Consular Lists 3/75, 3/74 Rome Embassy Source Department of State Sources
atwater, james L.	
5 Feb 1932	North Carolina
1953	North Carolina College BA
1953-55	U.S. Army
1957	University of Pennsylvania MA
1957-59	U.S. Army overseas
1960	no entry in Department of State records
1961-63	private experience teacher
1964-65	university professor
1965-67	Department of Commerce
10/67	Department of State Dakar, Senegal (E) Second Secretary & political officer
****8/70	Cotonou, Dahomey (E) Second Secretary & political officer (CIA Chief of Station)
5/72	R
9/73	Dept.
7/77	RU
as of 9/77	N'djamena, Chad (E) cover position not known (CIA Chief of Station)

Language:

French

Wife:

Colette Huc

Sources:

BR 1974

FSL 8/75, 10/73, 10/70, 1/68 Cotonou Diplomatic List 1972 Dakar Diplomatic List 1971 Department of State Sources

***BACON, GEORGE J.

b. not known

6/76

Department of State

Dept.

R-6

as of 10/76

Kinshasa, Zaire (E)

telecoms

as of 12/78

Dept. (A/OC)

Sources:

Kinshasa Embassy Sources Department of State Sources

BANE, HOWARD T.

5 August 1927	Virginia	
1944-46	U.S. Navy overseas	
1949-50	Department of State Dept. clerk	
1950-51	drafting officer	
1951	Georgetown University BA	
1951-55	Department of the Army research analyst	
6/55	Department of State Bangkok Thailand (E) Assistant Attache & political officer	R-5
7/56		R-6
1/57	Second Secretary & Vice-Consul	
7/58	Dept.	

^{***}Dahomey achieved its independence in November 1975 and became Benin.

^{***}Soon after receiving a medal at CIA Headquarters in reward for his work in Laos, George Bacon III, an experienced CIA paramilitary officer well-known at Langley, travelled to London to recruit mercenaries for Angola. Never having laid down his guns, he also went to join the CIA's war, and in February 1976, died at the hands of the MPLA. It is thought he and George J. Bacon were related.

310	Who's Who	
9/59	New Delhi, India (E) Second Secretary & political officer	
3/60		R-5
6/62	Dept.	
7/64	Accra, Ghana (E) political officer (CIA Chief of Station)	R-4
8/67	Dept. (AF)	
5/68		R-3
8/69	Nairobi, Kenya (E) First Secretary (Political) political officer (CIA Chief of Station)	
as of 6/74	The Hague, Netherlands (E) Attache (CIA Chief of Station)	
as of 3/76-3/78	no entry in Department of State records	
as of 4/78	Central Intelligence Agency Chief, Office on Terrorism	
Sources:	BR 1973, 1957 FSL 6/74, 1/70, 9/69, 10/64, 1/63, 10/59, 10/58, 7/55 The Hague Diplomatic Lists 2/76, 7/75, 6/74 Nairobi Diplomatic Lists 3/73, 2/72 Central Intelligence Agency Source	

***BEAM, JOHN C.

as of 1/79: 21, rue General Laperrine, El-Biar Algiers, Algeria 78-24-51

25 Mar 1935	Montana	
1956	Montana State University BA	
1956-59	U.S. Army overseas	
1960-65	private experience foreign trade consultant	
1965-67	Department of Commerce investment specialist	
5/67	Department of State Rabat, Morocco (E) consular officer	R-6
1/70	Dept. (AF)	
4/70		R-5

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Who's Who

7/71 Bujumbura, Burundi (E)

political officer

(CIA Chief of Station)

4/72 political-economic officer (CIA Chief of Station)

4/74 R-4

7/74 Rabat, Morocco (E)
First Secretary &

economic-commercial officer

(CIA Deputy Chief of Station)

as of 8/76 Algiers, Algeria (E)

cover position not known (CIA Chief of Station)

5/77 RU-4

as of 8/78 First Secretary (Economic-Commercial Affairs)

(CIA Chief of Station)

Wife: Josephine Brosnahan

Sources: BR 1974

FSL 8/75, 11/74, 10/71, 5/70, 9/67 Algiers Diplomatic Lists 1979, 1978 Rabat Diplomatic List 1974 Department of State Sources

BECK, WILLIAM GRANVILLE

b. not known

as of 11/77 Department of State

Nouakchott, Mauritania (E) rating
Second Secretary & Consul not known

(CIA Chief of Station)

as of 4/79 Second Secretary, Consul &

political officer

(CIA Chief of Station)

Sources: Nouakchott Diplomatic List 1979

Nouakchott Embassy Source Department of State Sources

BEHRENS, CHARLES EUGENE

1 Sep 1925 Washington, D.C.

1943-46 U.S. Merchant Marine

1951 University of North Carolina BS

^{***}Though Beam's middle name is not known at this time, knowledgeable sources in Algiers report that recently, a First Secretary at the U.S. Embassy has on occasion been using the name "John Cooke." It may or may not be the same person.

Rélease 2003/04/02 : CIA-RDP91-00901R000100220001-5 Who's Who 312 private experience 1952 manufacturing company labor relations trainee U.S. Army 1952-54 private experience 1955 advertising company contact man Department of the Army 1955 administrative assistant George Washington University 1955 Department of State 10/55 Dept. S-12 clerk Rangoon, Burma (E) 11/55 cover position not ascertainable S-11 7/57 Department of the Army 6/58-7/60 plans officer Department of State 7/60 Dept. R-7 detailed to Foreign Service Institute Surabaya, Indonesia (C) 4/61 political officer Vice-Consul & 5/61 political officer R-6 3/63 Dept. 12/63 Dar-es-Salaam, Tanzania (E) Attache, Vice-Consul & 7/65 consular officer Second Secretary, Vice-Consul & 10/65 consular officer R-5 5/66 R-4 5/68 Lagos, Nigeria (E) 8/69 Second Secretary, Consul & political officer Dept. (AF) as of 10/72 no entry in Department of State records as of 2/73-12/74 Department of State 1/75 Khartoum, Sudan (E)

political officer (CIA Chief of Station) R-3

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Who's Who

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S-11

S-10

S-6

S-6

R-6

as of 1/78

First Secretary (CIA Chief of Station)

as of 12/78

Dept.

Wife:

Sheila McNeice

Sources:

BR 1972, 1968

FSL 8/75, 4/75, 10/72, 9/69, 10/65, 4/64, 7/61

Khartoum Diplomatic List 1/78

Lagos Diplomatic & Consular Lists 5/72, 1/71

BEHRENS, JOHN FREDERICK

as of 1/79:

Plot 2218, 14 Nsumbu Road

Lusaka, Zambia

50857

8 Oct 1931

Iowa

1951-53

U.S. Army

1954-57

Department of the Army

radio technician

9/57

Department of State

Manila, Philippines (E)

communications assistant

***3/60

12/62-5/66

Damascus, United Arab Republic (CG)

communications assistant

Department of the Army

communications technician

6/66

Department of State

New Delhi, India (E)

telecoms supervisor

telecoms officer

as of 5/68 9/68-10/71

Department of the Army

communications technician

11/71

Department of State

Lagos, Nigeria (E)

telecoms officer

as of 11/74

Dept. (AF)

as of 4/75-6/78

no entry in Department of State records

as of 7/78

Department of State

Lusaka, Zambia (E)

telecoms support officer

(telecoms chief)

Wife:

Jerrine Jordan

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Who's Who

Sources:

BR 1974 FSL 11/74, 2/72, 5/70, 9/68, 1/67 Lusaka Diplomatic List 1/79 Lusaka Embassy Source Department of State Sources

***The United Arab Republic became the Syrian Arab Republic in October 1961, and the Consulate General was upgraded to Embassy Status.

BENEDETTI, ROBERT A.

24 Dec 1942	Massachusetts	
1964	Middlebury College BA	
1965	Duke University MA	
1965 -67	private experience instructor	
1967-71	teacher-tutor	
9/71	Department of State Dept. projects officer	GS-12
1/74	Kinshasa, Zaire (E) Second Secretary & political officer	R-6
as of 10/77	Lusaka, Zambia (E) cover position not known	
9/78	Gaborone, Botswana (E) consular officer (CIA Chief of Station)	R-5
Wife:	Sallie Gorczakoski	
Sources:	BR 1974 FSL 8/75, 2/74 Kinshasa Diplomatic List 10/74 Kinshasa Embassy Sources	

Department of State Sources

***BENZ, SHELDON W.

3 Jan 1927	Pennsylvania
1945 -4 6	U.S. Air Force overseas
1947 -49	private experience salesman
1950	not ascertainable
1951	private experience manufacturing firms assembler

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Who's Who		315
1951-68	unspecified government agency communications officer	
9/68	Department of State Manila, Philippines (E) telecoms specialist	S-5
as of 5/70	telcoms officer	S-4
as of 10/71	Dept. (EA)	
as of 2/72-5/74	no entry in Department of State records	
6/74	Department of State Addis Ababa, Ethiopia (E) telecoms officer (telecoms chief)	R-6
as of 11/77	Dept. (A/OC)	
Wife:	Margaret	
Sources:	BR 1974 FSL 8/75, 6/74, 10/71, 1/69 Addis Ababa Embassy Source Department of State Sources	

***Growing out of his CIA training and experience, Benz is an amateur radio operator licensed by the Federal Communications Commission.

BERGER, MICHAEL JAY

5 Oct 1934	New York	
1956	Cornell University BA	
1956-57	Columbia University Graduate School of Business Administration	
1957-58	U.S. Army overseas	
1958-59	private experience manufacturing firm sales management assistant	
1959-60	American University	
1959-60	private experience research office research associate	
1960- 62	Department of the Army research analyst	
3/62	Department of State Montevideo, Uruguay (E) Assistant Attache	R-8
6/64	Santo Domingo, Dominican Republic (E) Assistant Attache & political officer	

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316		Who's Who
9/64	Attache & political officer	
1966-69	Department of Defense administrative officer	
11/69	Department of State Dept.	
1970-74	foreign affairs officer	GS-13
as of 11/74	no entry in Department of State records Department of State Paris, France (E) Regional Reports Office	
8/75	Yaoundé, Cameroon (E) political-economic officer (CIA Chief of Station)	R-4
as of 5/76	First Secretary (CIA Chief of Station)	
as of 1/78	Dept. (AF)	
Wife:	Ema Garcia	
Sources:	BR 1970, 1966 FSL 8/75, 10/65, 7/64, 7/62 Yaoundé Diplomatic Lists 10/76, 5/76 Paris Embassy Source Department of State Sources	
BERGIN, MARTIN J. Jr.		
25 Mar 1919	New York	
1941	St. Peter's College BA	
1941-46	U.S. Army overseas Captain	
1947-48	private experience law office historical researcher	
1948	Columbia University MIA	
1948-51	Economic Cooperation Administration Paris, France research analyst	:
1951-54	Library of Congress research analyst	
6/54	Department of State Teheran, Iran (E) Assistant Attache	
7/57	·	S-7
as of 1/58	Assistant Attache & political officer	S-6

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Who's Who		317
7/59	Dept.	
10/59		R-5
3/63		R-4
***6/63	Usumbura, Burundi (E) Assistant Attache & political officer (CIA Chief of Station)	
10/63	Second Secretary, Consul & political officer (CIA Chief of Station)	
10/65	Dept. (AF)	
4/67	plans & programs officer	GS-14
7/71	Dakar, Senegal (E) First Secretary & international relations officer (CIA Chief of Station)	R-3
9/73	Abidjan, Ivory Coast (E) political officer (CIA Chief of Station)	
as of 12/75	Dept. (AF)	
Wife:	Nicole Jachiet	
Sources:	BR 1974, 1961-62 FSL 8/75, 10/73, 10/71, 10/63, 10/59 1/58, 10/54 Dakar Diplomatic List 1/72 Department of State Source	

BETTS, LUCELOUS, Jr.

b. not known

***Usumbura became Bujumbura in 1964.

as of 6/73

Department of State

Kampala, Uganda (E)

communications-records assistant

S-9

***as of 1/74-6/77 no entry in

Department of State records

as of 2/77

Department of State Kinshasa, Zaire (E)

telecoms

as of 5/79

Dept. (A/OC)

Sources:

FSL 2/74, 6/73

Kinshasa Embassy Source Department of State Sources

^{***}Before this date, Betts was a bona fide State Department employee, but then joined the CIA.

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Who's Who

Вī	FA	1.4	DENNIS L	
D.L		LIYI.	DENNISE	٠

21 Mar 1939 Pennsylvania

1955-61 private experience manufacturing company

shipping clerk, packer

Moravian College BS 1961

private experience 1962-64

manufacturing company

accountant

1962-63 U.S. Army

Department of the Army 1965-69

clerk

Department of State 3/69

Nairobi, Kenya (E)

political section clerk

Kinshasa, Zaire (E)

political section clerk

as of 6/72

6/71

as of 9/74 Dept. (AF)

Geneva, Switzerland (M) as of 10/75 Attache &

SPA

Wife: Shahnaz Meshkin

BR 1974 Sources: FSL 6/74, 9/69

Geneva Diplomatic Lists 1/76, 10/75

Geneva Mission Source Department of State Source

BORGEL, JACQUELINE J.

b. not known

as of 12/76 Department of State

Nairobi, Kenya (E)

secretary

rating not known

S-5

as of 7/78

Pretoria, South Africa (E) secretary (Political Office)

(secretary to CIA Chief of Station)

Sources:

Nairobi Embassy Source Pretoria Embassy Source Department of State Source

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Who's Who	319)
BRANT, ERNEST B.		
4 Dec 1942	Illinois	
1962-68	private experience aircraft manufacturing firm chemist	
1967	California State College BS	
1968-71	U.S. Army	
1972-74	Department of the Army research analyst	
2/74	Department of State Nairobi, Kenya (E) Third Secretary (Political) & political officer	R-7
4/75	Pretoria, South Africa (E) Third Secretary & economic-commercial officer	
as of 8/76	Dept.	
2/78		R-6
as of 7/78	Lagos, Nigeria (E) cover position not known	
Wife:	Christina Larsen	
Sources:	BR 1974 FSL 8/75, 4/75, 6/74 Nairobi Diplomatic Directory 3/75 Preteoria Department of Foreign Affairs List 12/75 Pretoria Diplomatic List 7/75 Pretoria Embassy Source	·
BRAYTON, DONALD E.		
17 Sep 1932	Rhode Island	
1950-54	U.S. Air Force overseas	
· 1955-56	not ascertainable	
1957-62	unspecified government agency electronics specialist	
1/63	Department of State Accra, Ghana (E) communications assistant	S-6
8/65	Dept.	
as of 5/69		S-5
£ 10/70		

(NEA)

as of 10/70

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320	Who's Who
as of 2/74-4/73	no entry in Department of State records
5/73	Department of State Monrovia, Liberia (E) telecoms technician R-6
as of 10/76	Dept. (A/OC)
as of 8/78	Athens, Greece (E) probably telecoms
Wife:	Herlene Jacques
Sources:	BR 1974 FSL 8/75, 6/73, 10/70, 1/67, 4/63 Department of State Sources
BRETT, BRUCE W.	
not known	
as of 11/74	Department of State Kinshasa, Zaire (E) Political Section & special assistant (Administration Section)
as of 6/76	no entry in Department of State records
Sources:	Kinshasa Embassy Sources Department of State Sources
BRUHA, JAMES ANTHONY	
4 Dec 1933	Illinois
1955	St. Joseph's College BA
1955-57	U.S. Marine Corps overseas
1957-61	private experience De Paul Academy English teacher & department chairman
1961	De Paul University MA
1961-67	private excperience high school teacher
1967-72	unspecified government experience
3/72	Department of State Tunis, Tunisia (E) Second Secretary (Consular Affairs) & consular officer R-6
as of 12/75	Kinshasa, Zaire (E) Second Secretary, Vice-Consul & Consular Section

Who's Who 321 as of 1/79 Dept. (AF) Wife: Margaret Van Leuwen Sources: BR 1974, 1972 FSL 8/75, 6/72 Kinshasa Diplomatic List 9/77 Kinshasa Embassy Sources Tunis Diplomatic Lists 2/75, 7/72 Department of State Sources BRUNER, WHITLEY 24 Aug 1942 8/71 Department of State Dept. (Foreign Service Institute) detailed for language training R-7 2/72 Beirut, Lebanon (E) (FSI Field Language School) detailed for language training 6/73 San'a, Yemen Arab Republic (E) economic commercial officer 3/75 R-6 6/75 Cairo, Egypt (E) Second Secretary (Political Affairs) & political-economic officer 9/78 R-5 as of 4/79 Baghdad, Iraq (E) cover position not known Language: Arabic Sources: BR 1974 FSL 8/75, 10/73, 6/72, 10/71 Cairo Diplomatic Lists 4/78, as of 3/77 Cairo Embassy Source Department of State Sources BULL, RICHARD C. 6 Oct 1932 Missouri 1954 Princeton University BA 1954-57 U.S. Army overseas 1957-58 Georgetown University 1958-61 Department of the Army

research and reports analyst